

Message Text

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ACTION HA-05

INFO OCT-01 IO-14 ISO-00 EA-12 ABF-01 OMB-01 TRSE-00
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FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 0001

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E.O. 11652: N/A
TAGS: SREF
SUBJECT: ICEM BUDGET PROPOSAL FOR IPP-78

REF: A) STATE 110602, B) STATE 112960

1. MISSION HAS PRESENTED TO ICEM DEPARTMENT'S OBJECTIONS
AS OUTLINED IN REFTELS. ICEM HAS RESPONDED IN WRITING
BY ACCEPTING SOME OF DEPARTMENT'S PROPOSALS AND PLEADING
FOR RECONSIDERATION OF OTHERS. ENTIRE TEXT OF ICEM
LETTER TRANSMITTED BELOW.

QUOTE DEAR MR. BRENNAN,

A. WE REFER TO OUR VARIOUS DISCUSSIONS ON THE QUESTION
OF THE PROPOSED IPP-1978 BUDGET AND IN PARTICULAR TO SOME
OF THE COMMENTS MENTIONED BY STATE DEPARTMENT ON ICEM'S
LETTER OF 27 APRIL. IT IS REGRETTED THAT THERE APPEARS TO
BE SOME CONSIDERABLE MISUNDERSTANDING ON BOTH SIDES OVER
WHAT WE HAVE CONSIDERED TO BE A PROPOSED BUDGET FOR BOTH
IPP-77 AND IPP-78 PROGRAMMES - AND NOT ACTUAL CHARGES
MADE BY ICEM OR PAYMENTS RECEIVED.

B. AS WE NOW UNDERSTAND THE SITUATION ICEM SHOULD TAKE
30 SEPTEMBER 1978 AS A CUT-OFF DATE FOR BOTH THE IPP-77
AND IPP-78 BUDGETS. BASED ON THIS AND RELATED TO OUR
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INVOICE NO. 04-118, SENT TO YOU SEPARATELY FOR STAFF OR
PROGRAMME COSTS DURING THE FIRST QUARTER OF CALENDAR
YEAR 1978 WE SHOULD NOW WISH TO COMMENT AS FOLLOWS:

(1) ITEMS 1, 3, 5, 6, 8, 9A, 9C AND 9D ARE ACCEPTED IN
THE AMOUNTS INDICATED IN YOUR LETTER OF 4 APRIL - I.E. RE-
SPECTIVELY \$3,075 - \$11,048, \$12,055 - \$5,000 - \$6,150 -

\$10,000 AND \$15,000.

(2) WE WOULD ELIMINATE ITEM 2 IN THE AMOUNT OF \$40,230 FROM THE PROPOSED IPP-78 BUDGET BECAUSE WITH THE ASSIGNMENT TO BANGKOK IN THE NEXT WEEKS OF A DANISH JUNIOR OFFICIAL WHOSE EXPENSES WILL BE COVERED BY HIS GOVERNMENT, WE CONSIDER THE AMOUNT APPROVED FOR THIS ITEM UNDER THE ORIGINAL IPP-77 BUDGET WILL BE ADEQUATE.

(3) WE ARE OBLIGED TO ASK FOR RECONSIDERATION OF \$25,000 AS THE AMOUNT INSTEAD OF \$17,221 FOR ITEM 4 LOCAL STAFF IN BANGKOK BECAUSE YOU WILL NOTE EXPENDITURES INCREASED DURING THE FIRST QUARTER OF 1978 TO MEET THE DESIRES OF THE U.S. REFUGEE PROGRAMME TO HAVE ICEM STAFF AVAILABLE OUTSIDE BANGKOK FOR FINGER-PRINTING, PHOTOGRAPHS, AND COLLECTION OF URINE SAMPLES IN THE CAMPS.

(4) AS IT WILL BE OBSERVED THAT ICEM HAS VIRTUALLY OVERSPENT BY 31 MARCH THE ORIGINAL IPP-77 BUDGET AMOUNT OF \$40,000 FOR ITEM 9B COMMUNICATIONS COSTS, WE ARE NOW OBLIGED TO REITERATE THE ESTIMATE OF \$45,000 FOR THE IPP-1978 EXTENSION (AS OPPOSED TO \$24,603 APPROVED IN YOUR LETTER OF 4 APRIL 1978.) IT IS RECALLED THAT IN THE EPP PROGRAMME IT WAS FOUND THAT THE ICEM TELEX LINK WAS THE FASTEST MEANS FOR NOTIFYING VOLUNTARY AGENCIES OF THE ARRIVAL OF CASES IN THE USA, AS UNCLASSIFIED

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OPPOSED TO INDIVIDUAL CABLES SENT THROUGH EMBASSY CHANNEL CHANNELS. ICEM COMMUNICATION COSTS ARE THEREFORE DIRECTLY RELATED TO MOVEMENTS WHICH ARE PROGRESSIVELY INCREASING OVER THE FOURTH QUARTER OF CALENDAR YEAR 1977.

(5) FOR THE REASONS EXPLAINED IN OUR LETTER OF 17 APRIL WE ASK RECONSIDERATION FOR MEETING THE COSTS OF AN ADDITIONAL OPERATIONS OFFICER ASSIGNED TO HONG KONG, THOUGH WE HAVE NOW REDUCED THE AMOUNT INVOLVED TO \$15,000. THERE WOULD BE NO NEED TO ASSIGN SUCH AN ADDITIONAL OFFICER TO HONG KONG IF IT WERE NOT FOR THE SPECIAL ICEM INDOCHINESE PROGRAMMES AND IPP-77/78 FOR THE USA, UNDERTAKEN AT THE REQUEST OF THE UNITED STATES.

C. IN SUMMARIZING THE ABOVE ICEM IS REQUESTING A TOTAL OF \$157,328 AS OPPOSED TO A TOTAL OF \$154,382 COVERED BY YOUR LETTER OF 4 APRIL. BY CONTRAST WITH THE EPP PROGRAMME IN 1976 WHEN ICEM WAS HEAVILY INVOLVED IN PROCESSING, THE ROLE OF ICEM FOR THE IPP/77/78 PROGRAMME IS MORE LIMITED TO MOVEMENTS AND THEREFORE PEAK EXPENDITURE IS NOT AT THE STARTING PERIOD BUT COMES LATER WITH THE PICK-UP IN THE VOLUME OF MOVEMENTS. THIS

SEEMS TO BE A VERY BASIC POINT OF MISUNDERSTANDING WITH WASHINGTON - EVEN THOUGH IN TOTAL THE FIRST QUARTER 1978 EXPENDITURES WERE SOMEWHAT BELOW THE FOURTH QUARTER 1977.

D. AT THIS POINT WE ARE LACKING SOME INFORMATION ON THE DIRECT PROCESSING COSTS INCURRED DURING THE FIRST QUARTER 1978 FOR FINGER-PRINTING, PHOTOGRAPHS, MEDICAL EXAMINATIONS, ETC. THIS PREVENTS US FROM PROJECTING WITH ACCURACY THESE EXPENDITURES FOR THE QUARTERS APRIL/JUNE AND JULY/SEPTEMBER, BUT WE SHALL REVERT ON THIS SUBJECT SHOULD IT SEEM LIKELY THAT AN OVEREXPENDITURE COULD OCCUR.

E. FINALLY WE REFER TO THE LAST POINT RAISED BY STATE
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DEPARTMENT AS TO WHAT IS COVERED BY THE \$30 PER CAPITA SERVICE FEE. WE CONSIDER THAT ALL REIMBURSABLE EXPENDITURES REFERRED TO IN THE FOREGOING PARAGRAPHS FALL EXACTLY WITHIN THE PROVISIONS OF PARAGRAPH 4 OF THE MEMORANDUM OF UNDERSTANDING FOR THE IPP-77 DATED 18/19 OCTOBER 1977. FURTHERMORE THE \$30 PER CAPITA SERVICE FEE IS GOVERNED BY PARAGRAPHS 2 AND 3 OF THIS MEMORANDUM OF UNDERSTANDING AND ICEM DOCUMENT MC/1161. IT IS POINTED OUT THAT ACTUAL EARNINGS OF THE PER CAPITA SERVICE FEE IN 1977 WERE SUBSTANTIALLY BELOW PROJECTED INCOME BECAUSE IT WAS ONLY POSSIBLE FOR ICEM TO MOVE

LITTLE MORE THAN 3,000 PERSONS UNDER IPP-77. TO COVER THIS GAP IN L977 PROJECTED INCOME ICEM WAS OBLIGED TO DRAW ON THE SPECIAL CONTRIBUTION OF OTHER GOVERNMENTS FOR THE INDO CHINA PROGRAMME - IN PARTICULAR NORWAY - WHOSE CONTRIBUTION WAS INTENDED PRIMARILY FOR OPERATIONAL PURPOSES.

F. AS THE UNITED STATES HAS APPARENTLY DECIDED ON A REGULAR ANNUAL INTAKE OF 25,000 INDO CHINESE REFUGEES IN FUTURE YEARS, IT WOULD APPEAR THAT ICEM OFFICES WILL BE NEEDED INDEFINITELY IN BANGKOK, KUALA LUMPUR AND HONG KONG, CONTINGENCIES NOT FORESEEN BY THE NORMAL ICEM BUDGET. THEREFORE SPECIAL FUNDING WILL BE REQUIRED TO MAINTAIN THESE OFFICES AND PROVIDE FOR OVERHEAD COSTS. SINCERELY YOURS, JOHN F. THOMAS. UNQUOTE
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2. IN ADDITION TO ABOVE, MISSION HAS RECEIVED ICEM INVOICE FOR STAFF SERVICES DURING FIRST QUARTER CY 1978. THESE ARE QUOTED BELOW AS MISSION BELIEVES THAT ACTUAL EXPENDITURES MAY BE USEFUL IN ANALYSIS OF ICEM BUDGET REQUEST AND IN RECONCILIATION OF DIFFERENCES.
QUOTE COST OF STAFF AND SERVICES - IPP PROGRAMME DURING FIRST QUARTER 1978

1. TRAVEL FOR NEGOTIATIONS AND CONTROL
OF THE ICEM IPP ACTIVITY 442.-
2. ADDITIONAL OPERATIONS OFFICERS FOR BANGKOK
AND KUALA LUMPUR 10,264.-
3. MEDICAL OFFICER, KUALA LUMPUR 3,050.-
4. ADDITIONAL LOCAL STAFF FOR BANGKOK 12,997.-
5. LOCAL STAFF, KUALA LUMPUR 6,840.-
6. CASUAL LABOUR BANGKOK AND KUALA LUMPUR --
(COSTS INCLUDED IN ITEMS 4 AND 5)
7. ADDITIONAL OPERATIONS OFFICER IN HONG
KONG AREA 5,130.-
8. ADDITIONAL LOCAL STAFF IN HONG KONG AREA 879.-
9. DIRECT PROGRAM COSTS:
 - A. OFFICE RENTALS, KUALA LUMPUR
AND LOCAL TRAVEL 10,626.-

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B. COMMUNICATIONS	18,238.-
C. SUPPLIES	4,466.-
D. TRAVELERS AID (RECEPTION)	3,819.-

10. DIRECT PROCESSING COSTS:

IDENTITY PHOTOGRAPHS AND MEDICAL COSTS 28,849.-

- TOTAL 105,600.-
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3. PLEASE ADVISE.VANDEN HEUVEL

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